

# *Achieving water security and sustainability: avoiding hydro-centricity*

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## The purpose

- to provide definitions of water security and sustainable water allocation and management.
- to show that there are very powerful economically invisible and politically silent processes that enable water scarce political economies to achieve security and sustainability.

Global process will be emphasised  
and  
it will be argued that  
hydro-centricity is dangerous.

# Reminder - types of science

	Empirical	Interpretive	Liberatory /participative/ people's science
Nature of knowledge	Objective 'truth' !!	Socially constructed	Needs drive inquiry
Methods	Experimental	Interactive	Dialectic-who owns the questions?
Knowledge produced	Technical/ instrumental	Interpretive	Critical/spiritual

We need a language  
to address the challenges  
of initiating and managing reform

Some theory

Can we identify the main social solidarities?

Social structures

Who are the actors and how do they operate?

Actor networks

Cultural theory is helpful

Cultural theory is helpful

Modernity theory is helpful

Cultural theory is helpful

Modernity theory is helpful

Discursive theory is very helpful



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Modernity theory is helpful

Discursive theory is very helpful

Especially when interpreted via an awareness that  
constructed knowledge can easily overwhelm  
science based knowledge

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**Sanctioned discourse** v. Underlying fundamentals  
**The abstract** v. The concrete (Marx)

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by recognising that some major elements of the solution to water sector problems lie outside the water sector.

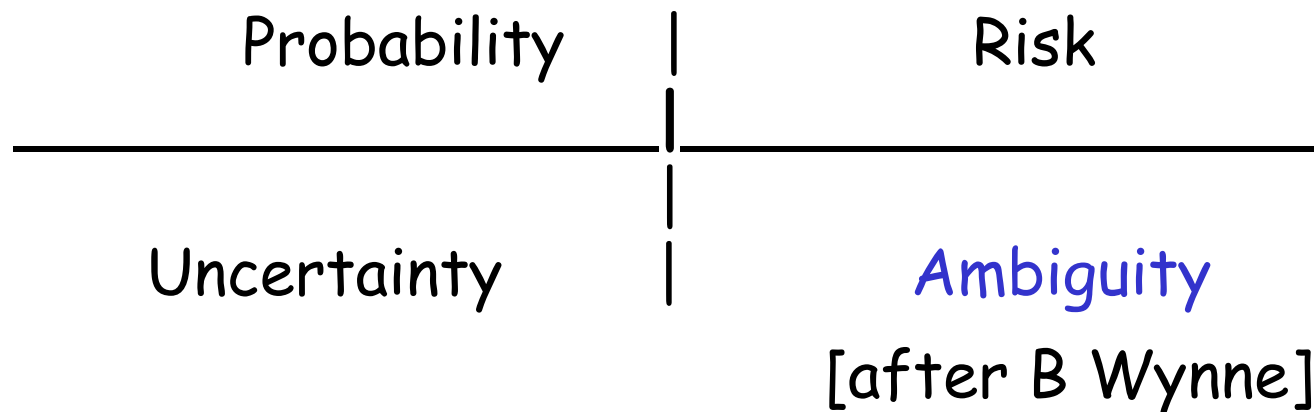
The purpose of the session is to show how water security problems can be addressed:

by recognising the politics that are central to water allocation and management

by recognising that some major elements of the solution to water sector problems lie outside the water sector.

The local watershed is important but the problemshed is usually more important

It also helps to know the issue we are addressing exists in the domain of risk or uncertainty?



# Five parts

1 Some theory

2 Essential concepts

3 The hydrocentric approach is dangerous

4 Social and political processes and  
adaptation

5 Conclusion



# Part 1

Water security via a threefold  
synergy

Security  
is achieved in the problemsheds  
as well as in the watersheds

There are  
three invisible hydro-economic processes  
that water short enable economies such  
as those of the MENA and southern  
African regions  
where inexpensive water  
is increasingly scarce  
to be secure:

There are  
three invisible hydro-economic processes  
that enable water scarce economies to be secure:

# **1 Soil water in other catchments**

It will be shown that there are  
three invisible hydro-economic processes  
that enable water scarce economies to be secure:

- 1 Soil water in other catchments**
- 2 International trade in staple food commodities: virtual water**

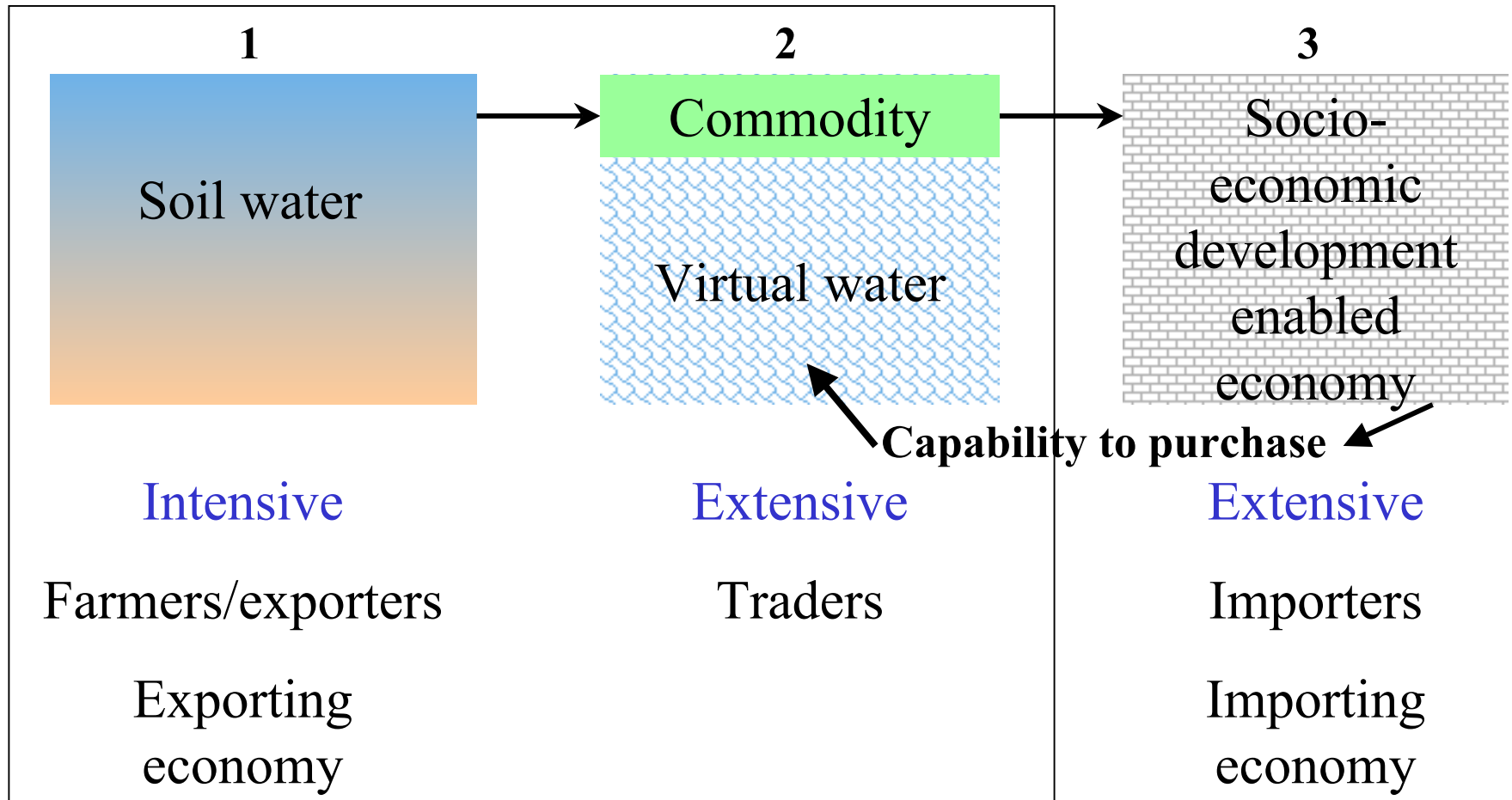
It will be shown that there are  
three invisible hydro-economic processes  
that enable water scarce economies to be secure:

- 1 Soil water in other catchments**
- 2 International trade in staple food commodities: virtual water**
- 3 Socio-economic development which enables politically feasible water re-allocation**

# The threefold synergy

- economically invisible & politically silent.

No water resources professionals or scientists here.



# Part 2

## Essential concepts

Some important concepts:

- 1 Types of water - freshwater & soil water
- 2 Big water and small water
- 3 Virtual water
- 4 Manufactured water - desal'



# Types of water - real and virtual

## What is virtual water?

It requires about 1000 m<sup>3</sup> [tonnes] of water to produce a tonne of grain.

If the tonne of grain is conveyed to a freshwater and/or soil water short political economy or river basin,

then that economy is spared the economic, and more important the political, stress of mobilising about 1000 cubic metres of water.

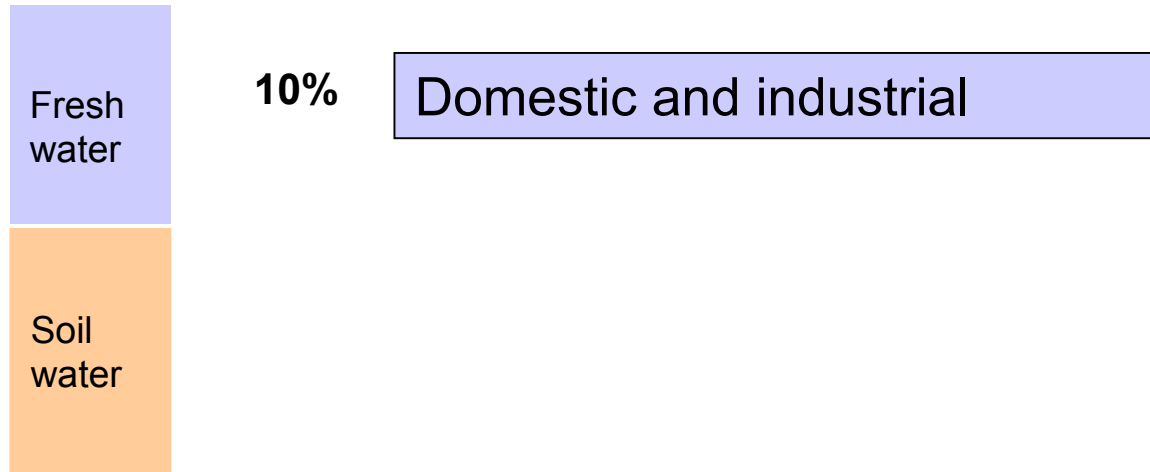
Virtual water **reduces the demand** on local freshwater & soil water resources thereby:

alleviating impacts on the local water used to provide:

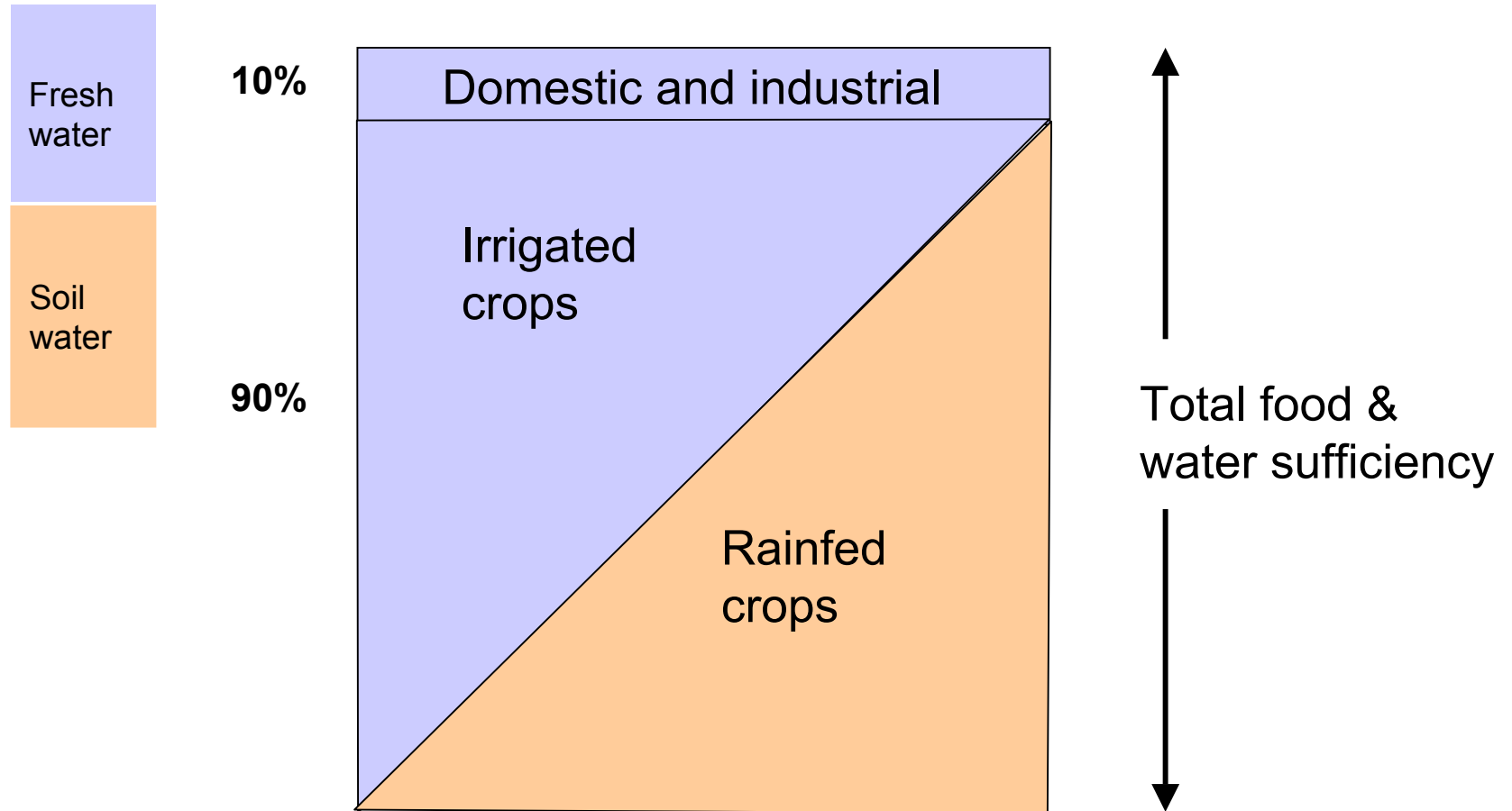
- 1 ecological services**
- 2 the security of the local economy**

Virtual water is a term,  
which is **intensive**  
it links  
**water and food production**  
It is also **extensive** in that it  
links  
**water, food and trade.**

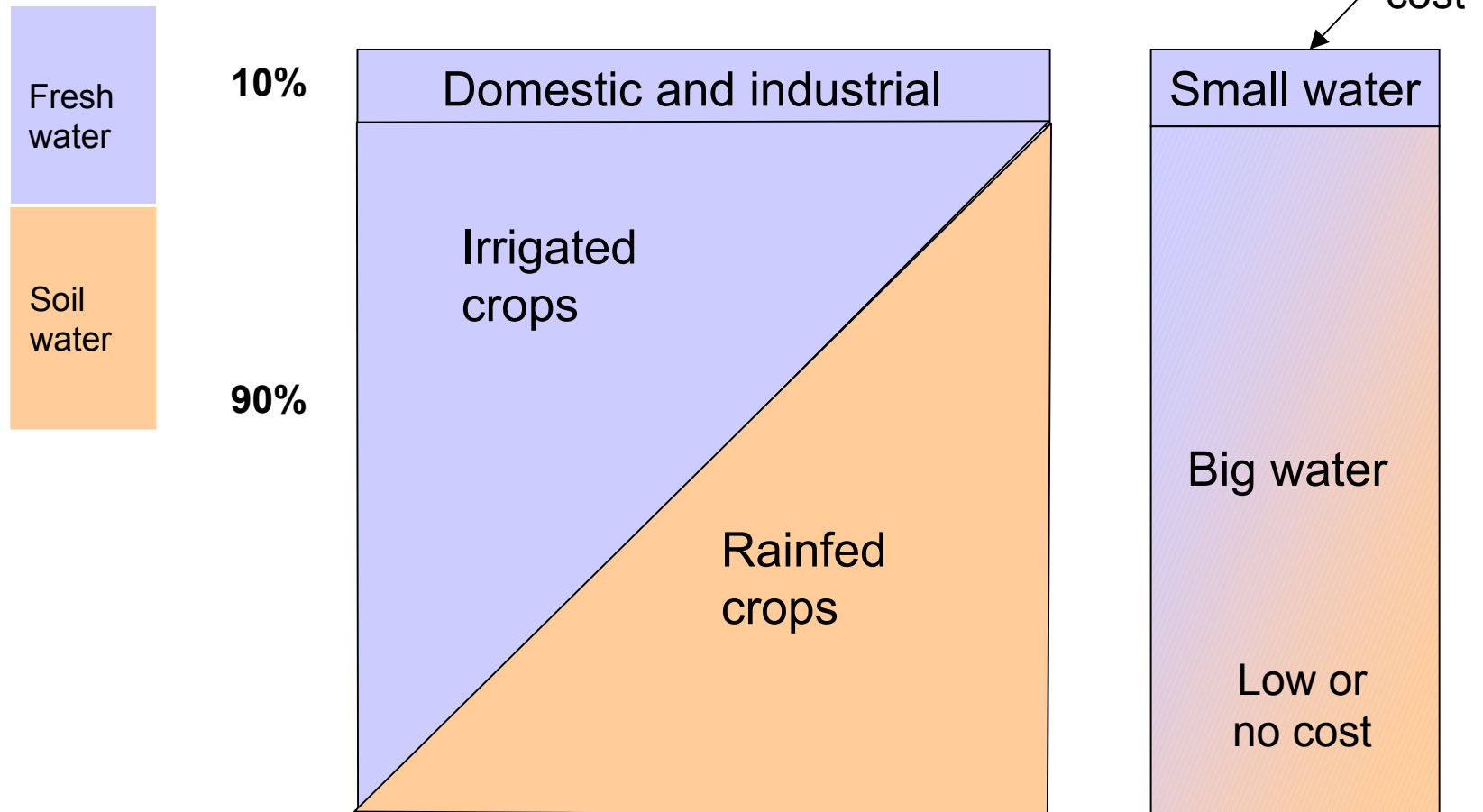
# Types of water



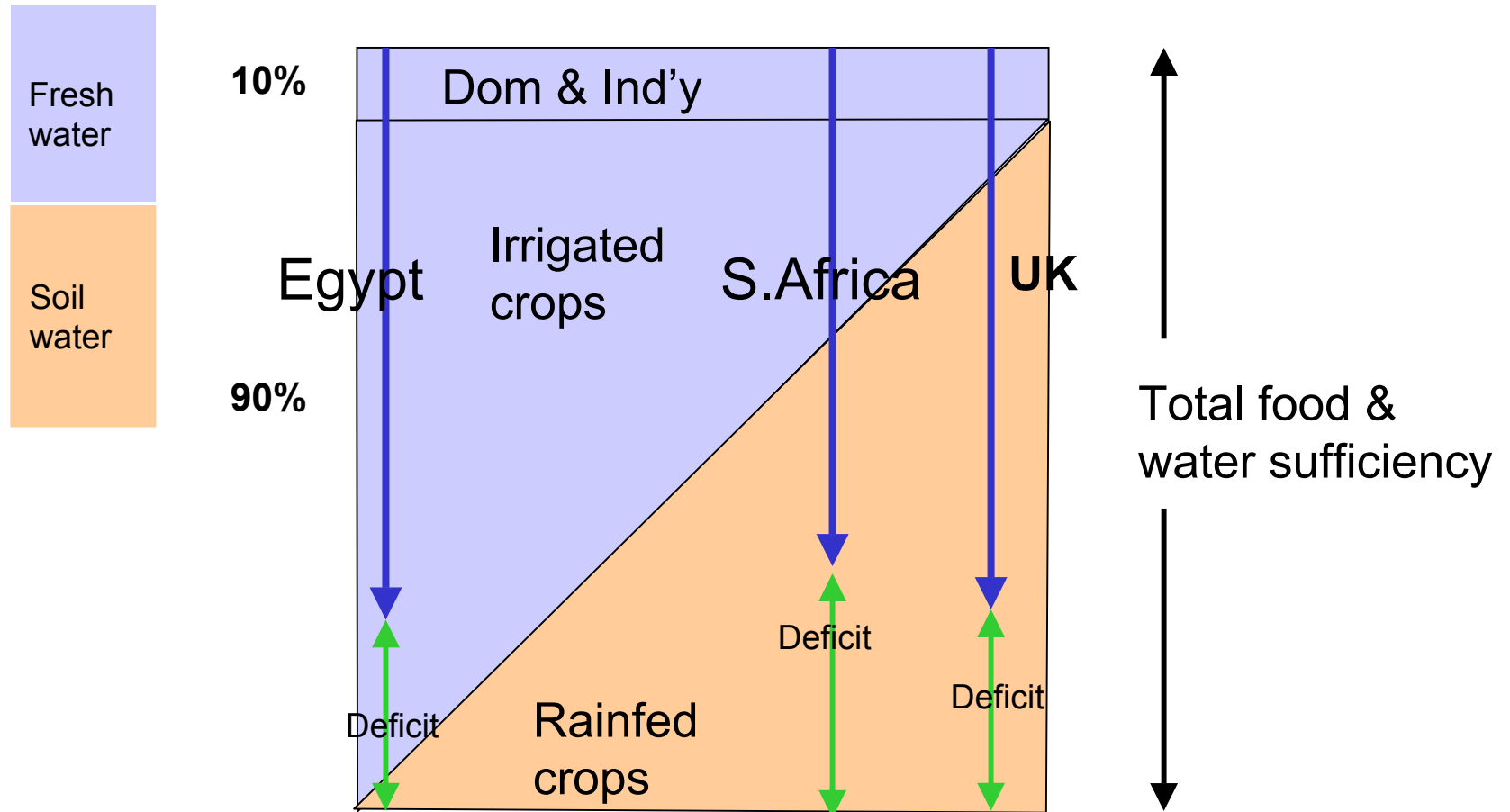
# Types of water



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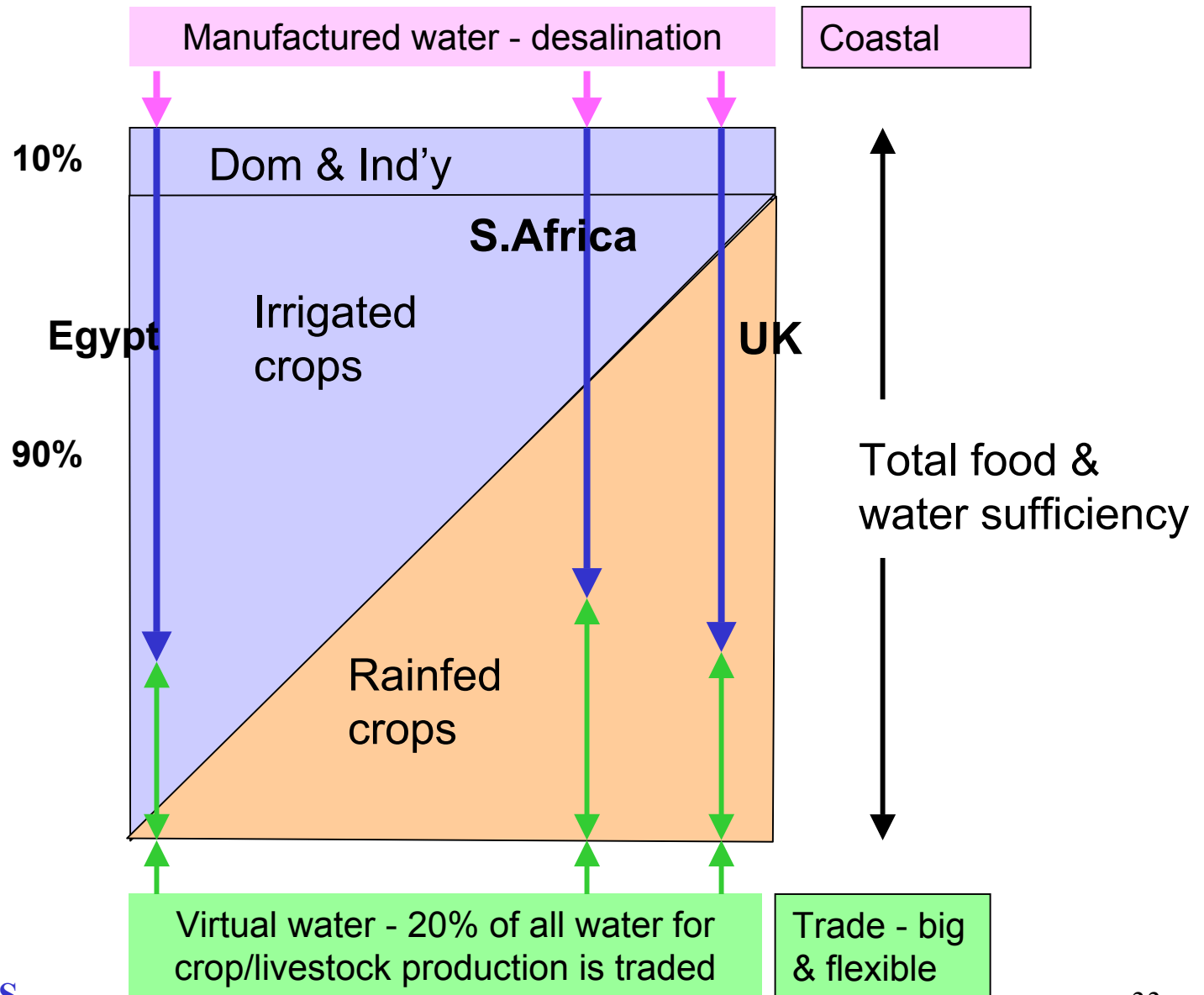


# Types of water



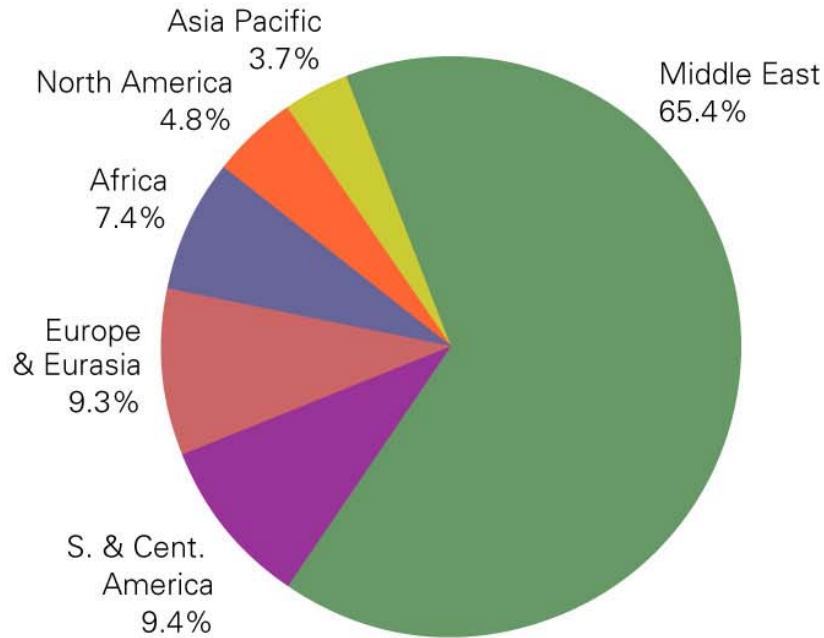


# Types of water



# Distribution of proved oil reserves 2002

Thousand million barrels %



Thousand million barrels

1200

1000

800

600

400

200

0

82

92

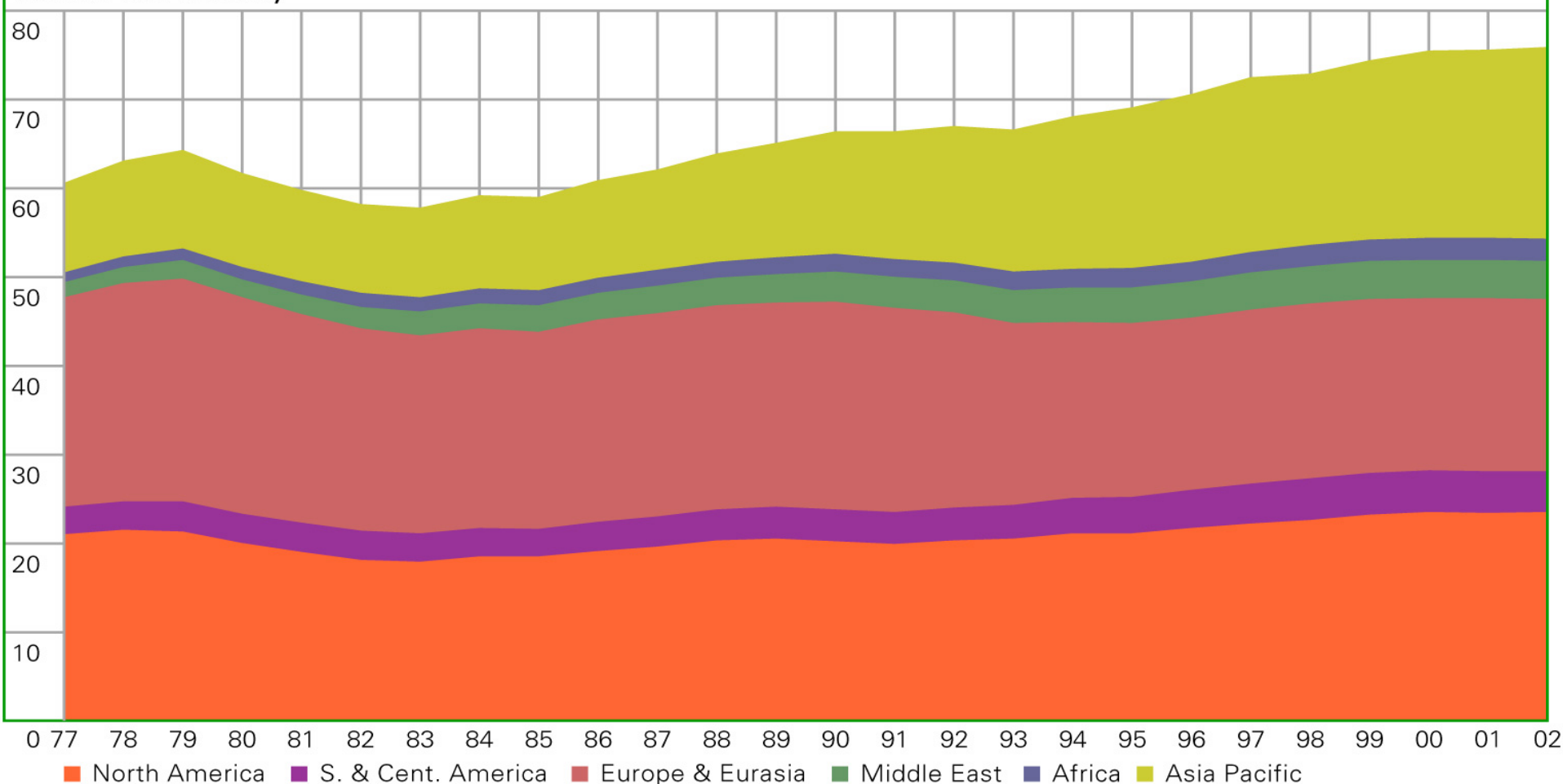
02

■ Middle East 
 ■ S. & Cent. America 
 ■ Europe & Eurasia 
 ■ Africa 
 ■ North America 
 ■ Asia Pacific

BP statistical review of world energy 2003

# Consumption of oil by area

Million barrels daily

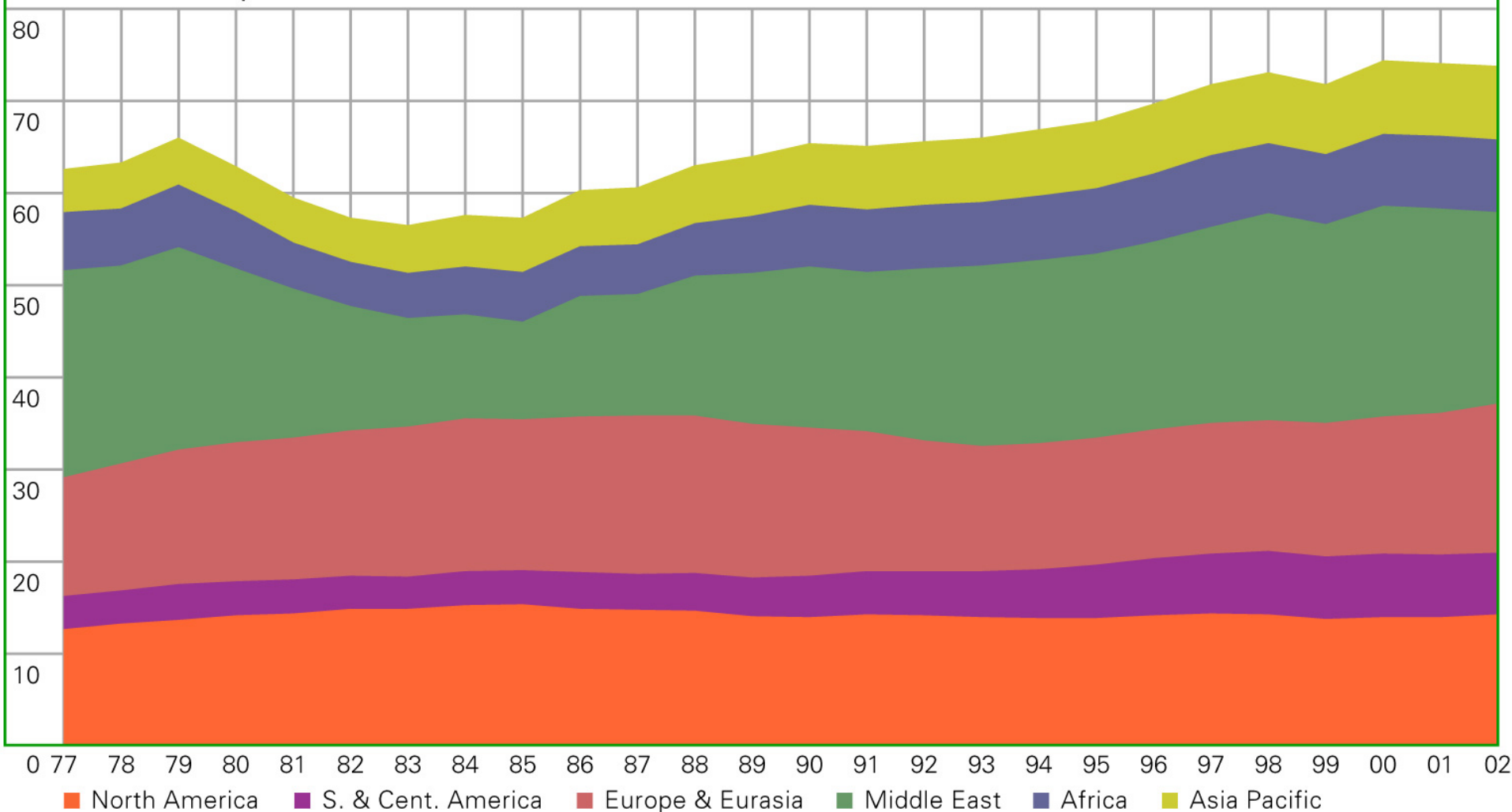


World oil consumption growth was weak in 2002, for the second year running, growing by less than 300,000 barrels per day. Asia was once again the engine of demand growth.

BP statistical review of world energy 2003

# Production of oil by area

Million barrels daily



Oil production fell in 2002 for the second year running. A large drop in OPEC production outweighed strong growth in the Former Soviet Union and Non-OPEC.

BP statistical review of world energy 2003

Virtual water in international trade is unmatched in the volumes of water mobilised by long distance movement.

More important it is unmatched in its:

- flexibility of sourcing
- flexibility of the delivery of remedies to distant regions enduring water deficits, including groundwater basins

Engineered local storage and distribution cannot match these qualities.

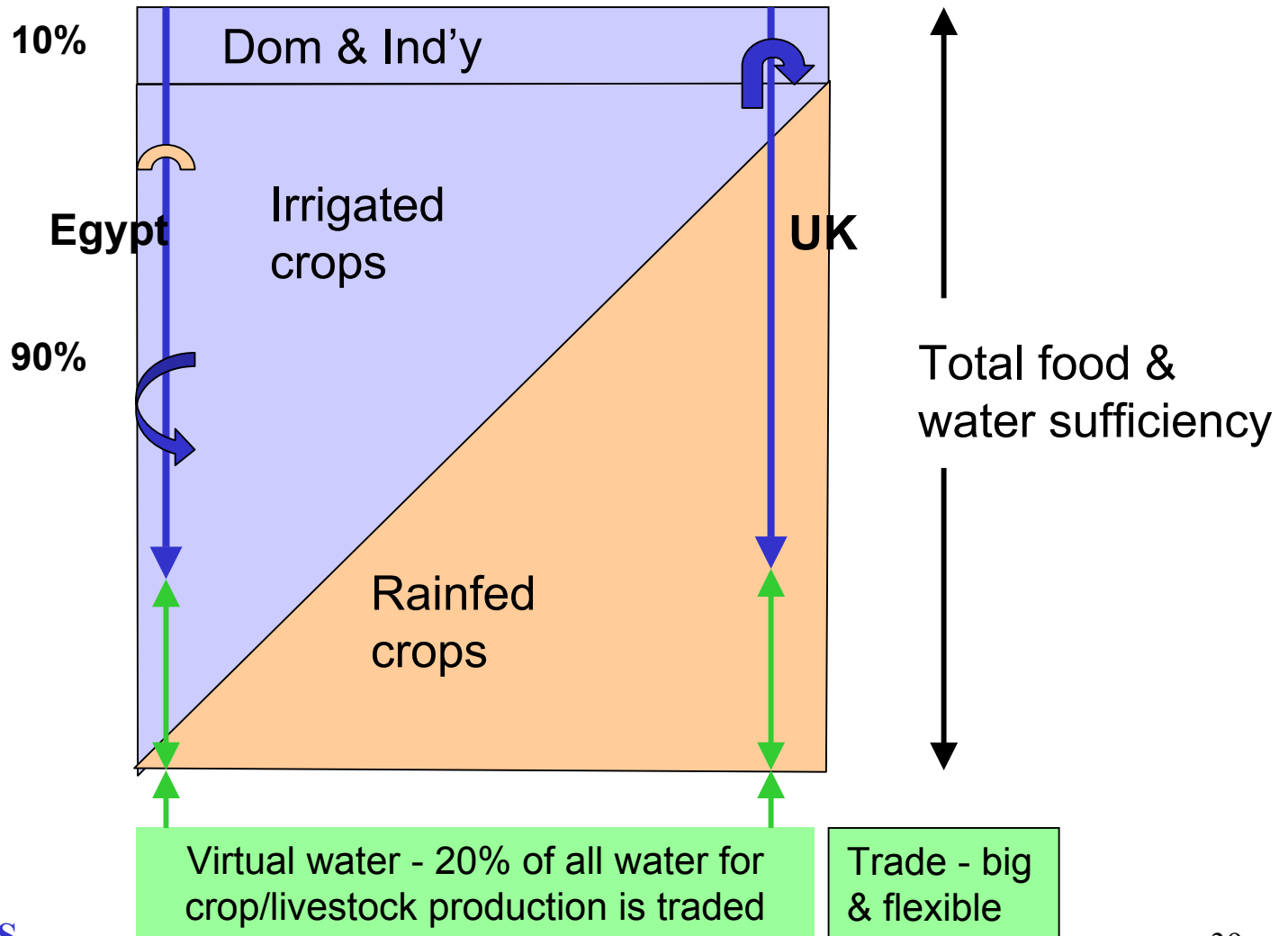
# Types of water



## Compare LOCAL engineering solutions

Manufactured water - desalination

Coastal opt'n



Virtual water:  
is economically invisible and  
politically silent

These qualities give it  
a very special role  
in water policy-making  
and reform



Political processes  
constantly do difficult things  
such as  
constructing knowledge  
which overwhelms science based  
knowledge and economics.

They see off water re-allocation, water  
pricing - in other words  
demand management instruments.

The capacity of invisible processes  
such as virtual water  
to hide the real economy  
are taken up without a thought.

Other than an unacknowledged  
appreciation that they are  
politically costless.

# Solution perspectives

## Outsiders

Fundamentals via politically detached science

1 Virtual water

2 Allocative efficiency

3 Productive efficiency

## MENA Insiders

Sanctioned discourse  
- politically determined

1 Prodiv' effic'y

No political price

2 Allocative efficiency

3 Virtual water

Identity challenge

Relevance to regulation, reforms and adaptation

Good ideas are subordinate to the more powerful old knowledge which drives political processes.

Like most underlying fundamentals identified by scientists and engineers awareness of virtual water is overwhelmed by the constructed knowledge of the actors in the political realm.

VW is an outsiders idea.

It is about economic fundamentals.

For insiders VW is apparently seriously destabilising socially and politically in regions such as the Middle East.

The deeply established MENA 'sanctioned discourse' has tended to reject the idea of VW. Not so in southern Africa?

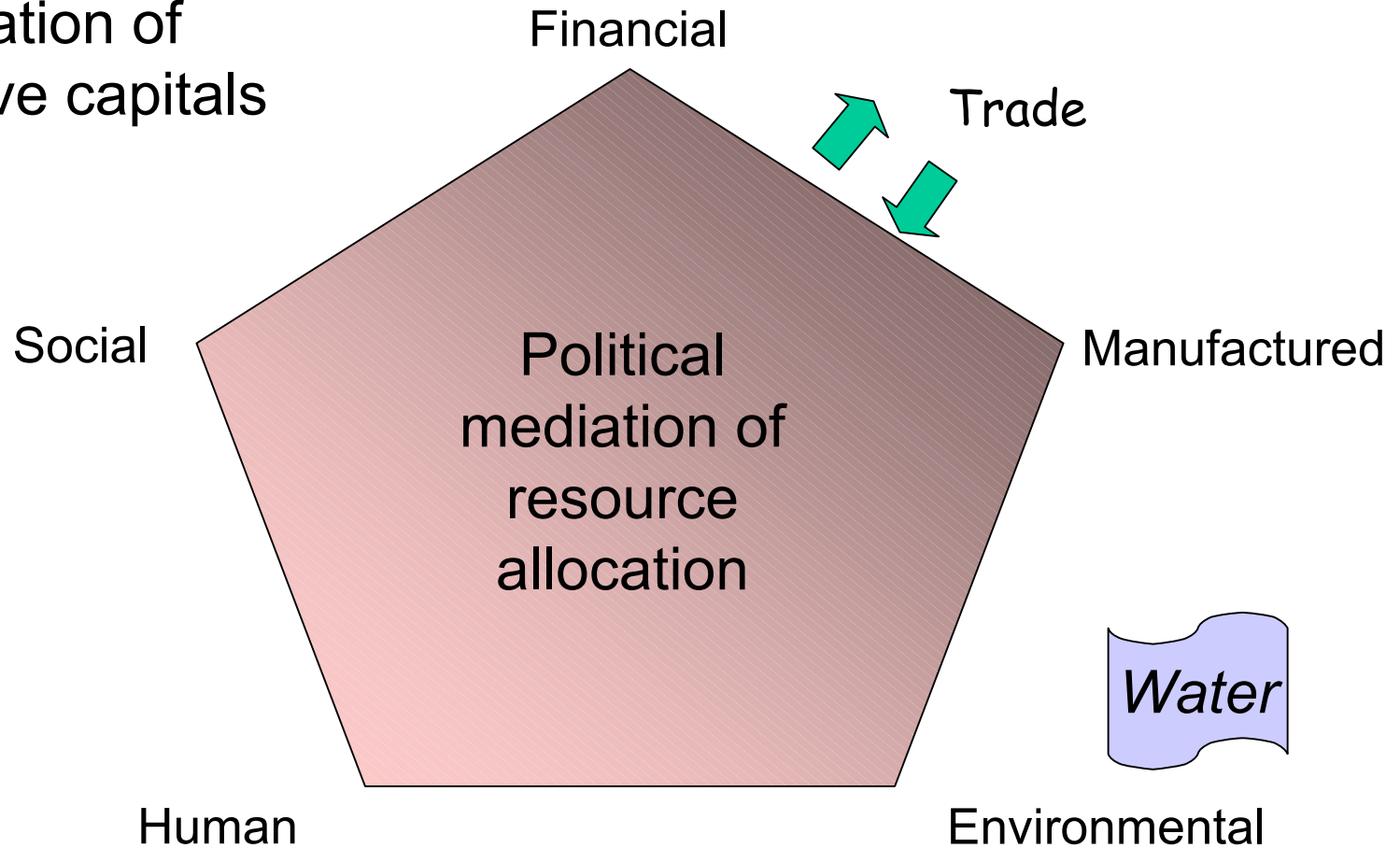
## Part 3

It will be emphasised that a hydro-centric approach,  
including making the starting point the river-basin & the groundwater basin  
is unsafe.

Communities and political economies  
achieve security  
[including water security]

by effectively combining their  
environmental (water), human, social,  
manufactured and financial capitals  
via political processes.

# The political mediation of the five capitals





# Two orders of scarcity

## 1 The water scarcity

## 2 The scarcity of adaptive capacity

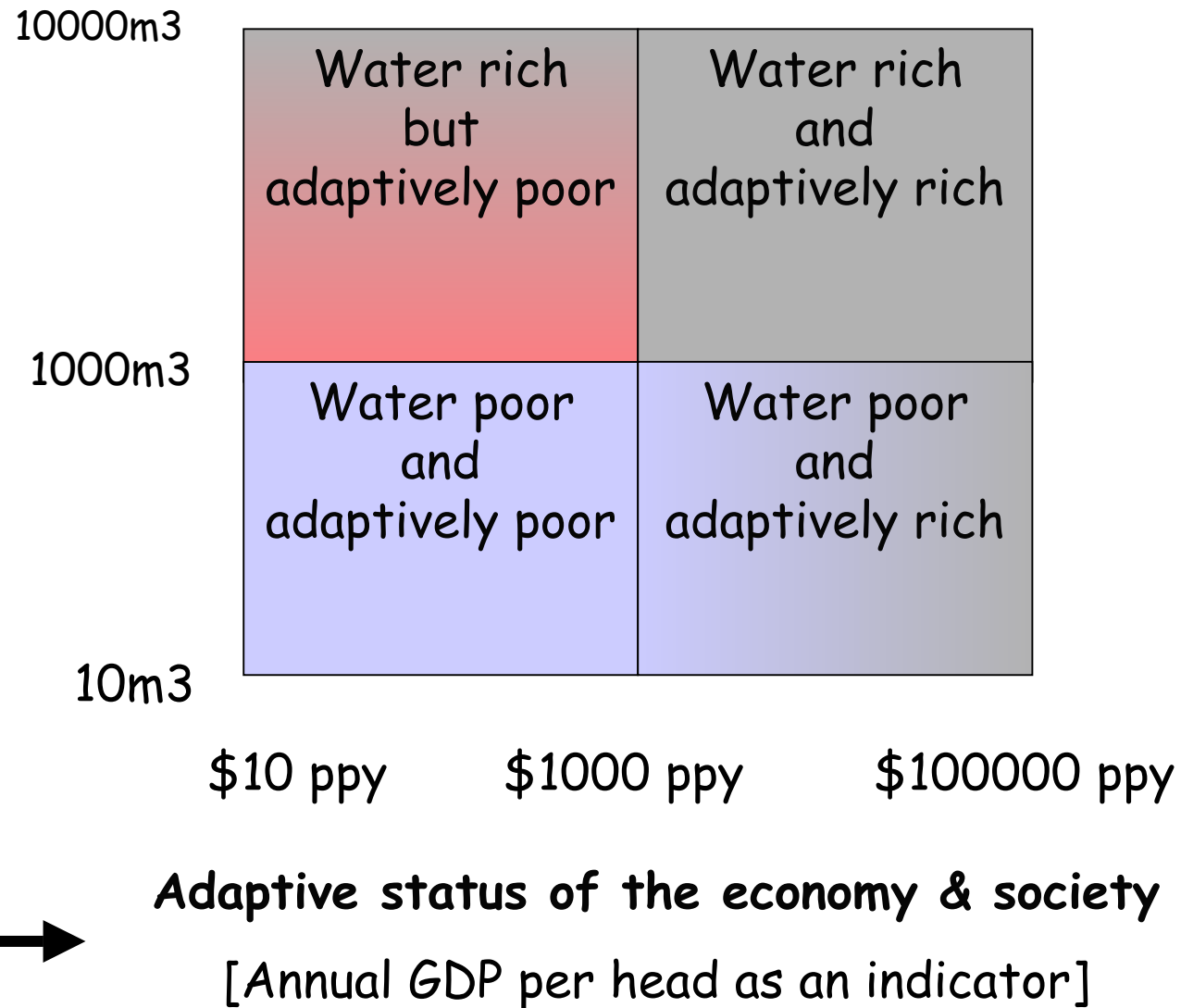
[Turton and Ohlsson 1999]

# Coping with water scarcity

The second order scarcity is much more important than the scarcity of the water.

**Water  
resource  
status of  
the economy**  
[m<sup>3</sup> ppy as  
an indicator]

**The two  
dimensions  
of water  
poverty**



**Water  
resource  
status of  
the economy**  
[m<sup>3</sup> ppy as  
an indicator]

10000m<sup>3</sup>

1000m<sup>3</sup>

10m<sup>3</sup>

Water rich but adaptively poor	Water rich and adaptively rich
Water poor and adaptively poor	Water poor and adaptively rich

**The  
Malthusian  
relationship**

\$10 ppy

\$1000 ppy

\$100000 ppy

**Adaptive status of the economy & society**

[Annual GDP per head as an indicator]

Both the water status and the social adaptive capacity are dynamic.

Communities and political economies have trajectories reflecting worsening local water resource availability – because of rising populations, and improving economies – because of adaptive amelioration.

**Water resource status of the economy**  
[m<sup>3</sup> ppy as an indicator]

**1950**

**2000**

**Socio-economic development not determined by water status**

10000m<sup>3</sup>

1000

10m<sup>3</sup>

**S Korea**

**Israel**

**Egypt**

**S. Africa**

Water rich but  
relatively poor

Water rich and  
adaptively rich

Water poor and  
relatively poor

Water poor and  
adaptively rich

\$10 ppy

\$1000 ppy

\$100000 ppy

**Adaptive status of the economy & society**  
[Annual GDP per head as an indicator]

**Water resource status of the economy**  
[m<sup>3</sup> ppy as an indicator]

**The focus of WPI monitoring & evaluation**

10000m<sup>3</sup>

1000m<sup>3</sup>

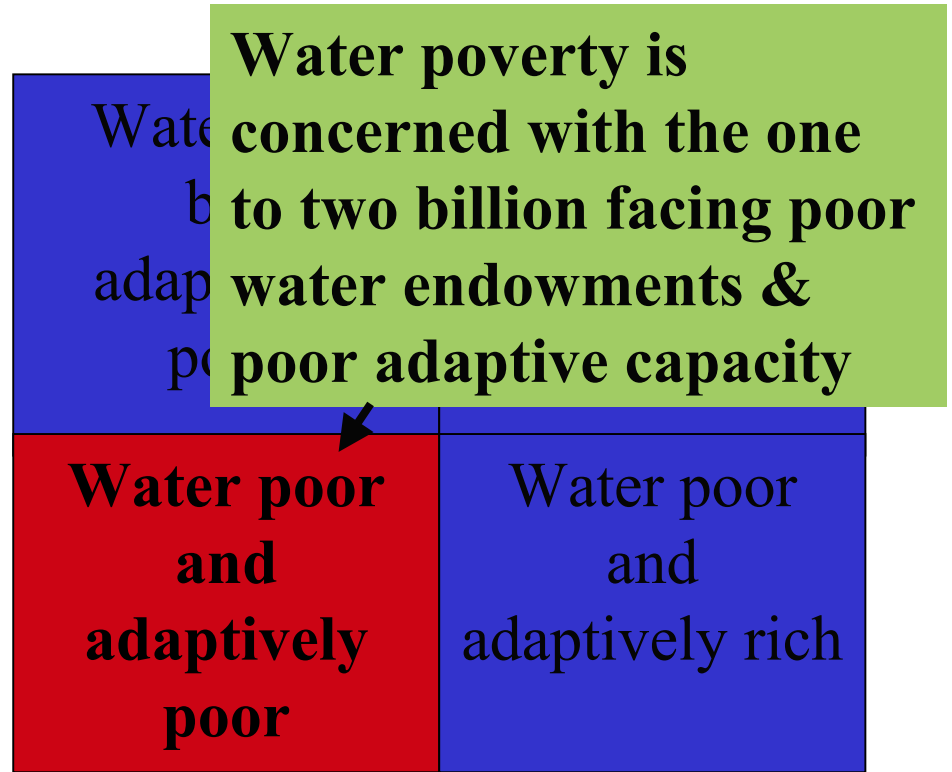
10m<sup>3</sup>

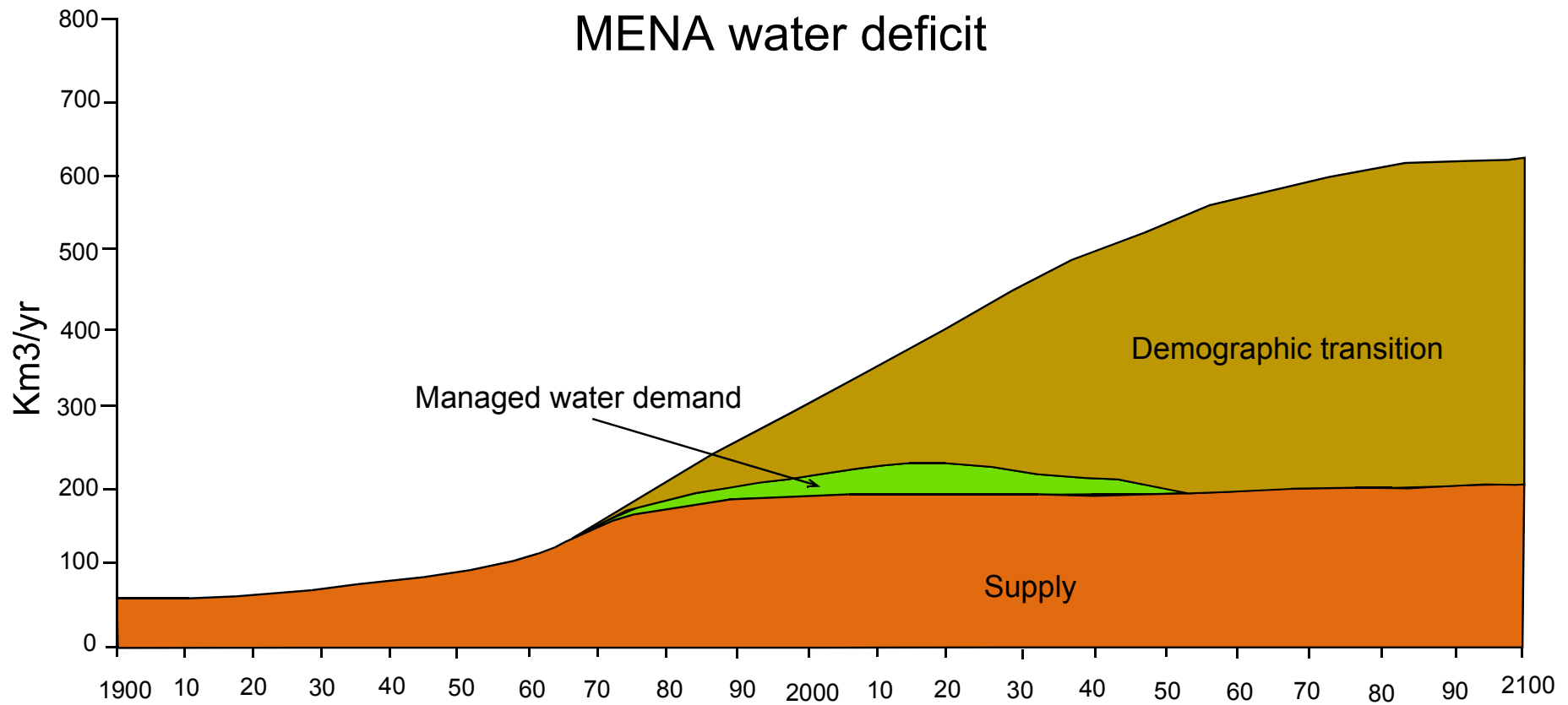
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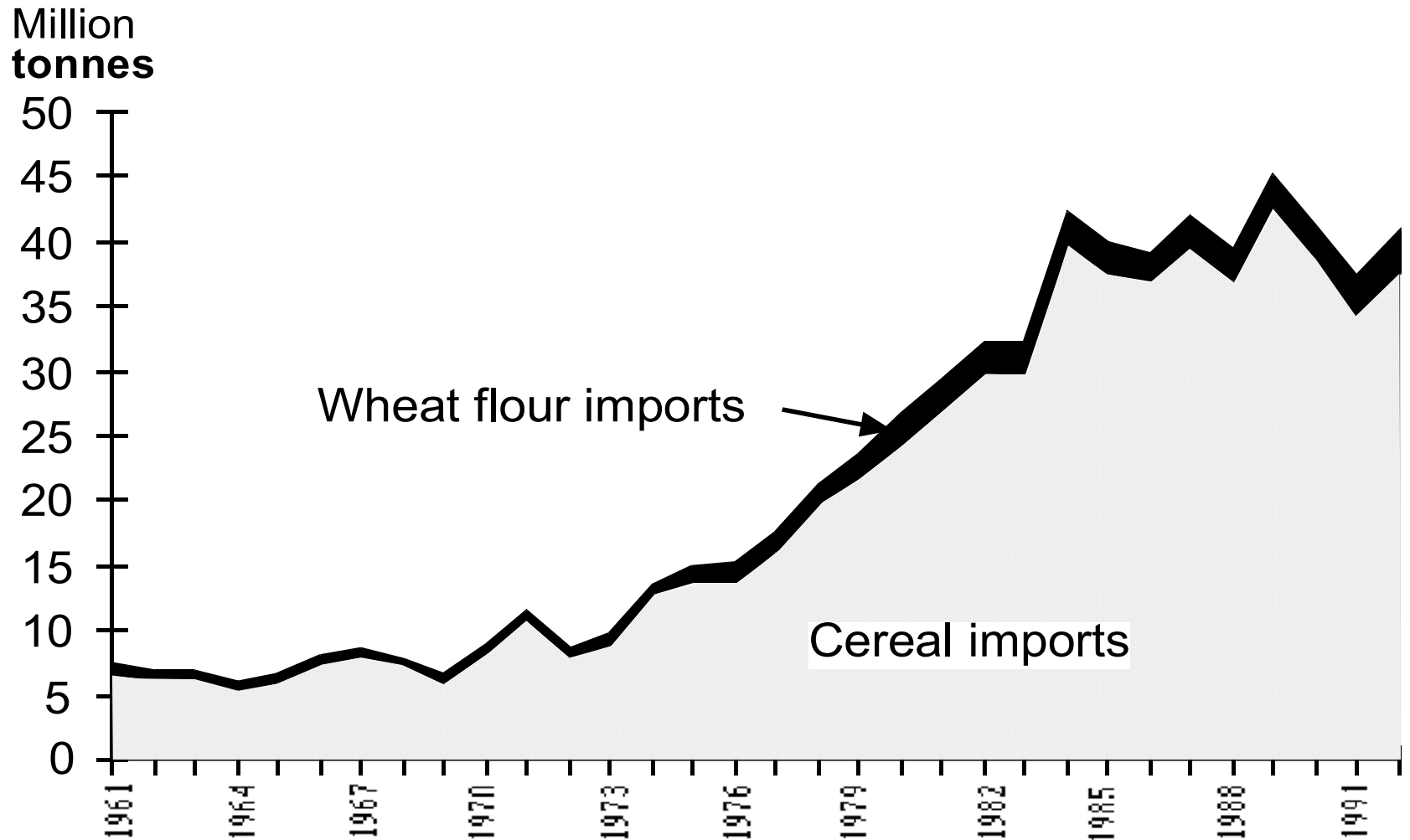
**Adaptive status of the economy & society**  
[Annual GDP per head as an indicator]





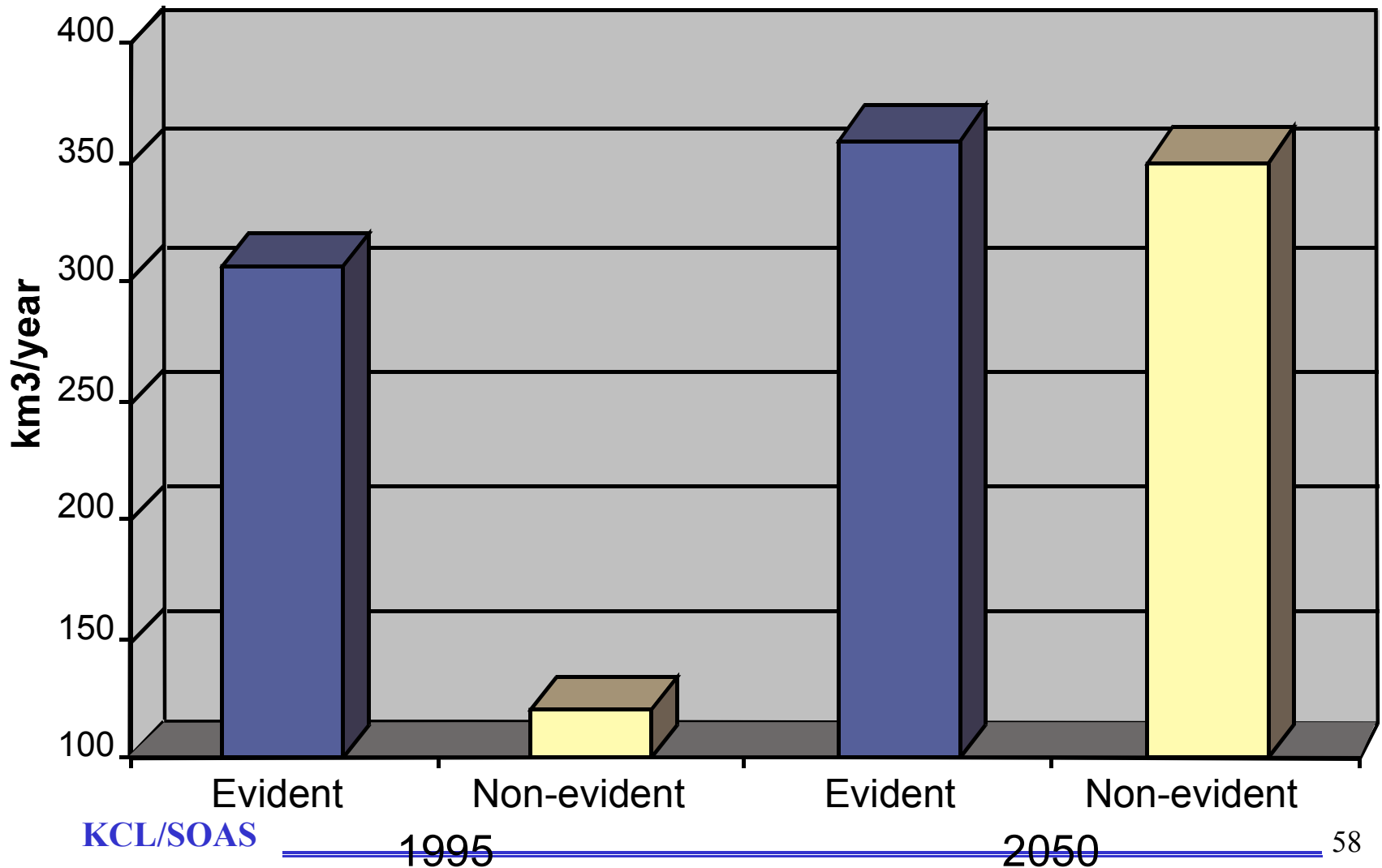


## Middle East: cereal & wheat flour imports



# Evident and non-evident MENA water: 1995 & 2050

Source: author's estimates based on UN demographic data & estimates of water availability



Virtual water enables the optimists and the pessimists to be credible but **‘importing’** it seriously distorts the perceptions of virtual water importing communities and political leaders.

# Basic principles of the demand management economics of water and environmental security

**More crop per drop** [IWMI]

[productive/technical efficiency]

**More jobs per drop**

[allocative/economic efficiency]

**More care per drop**

[considering the environmental services of water]

**More stake per drop**

[inclusive fifth paradigm approach]

# Part 4

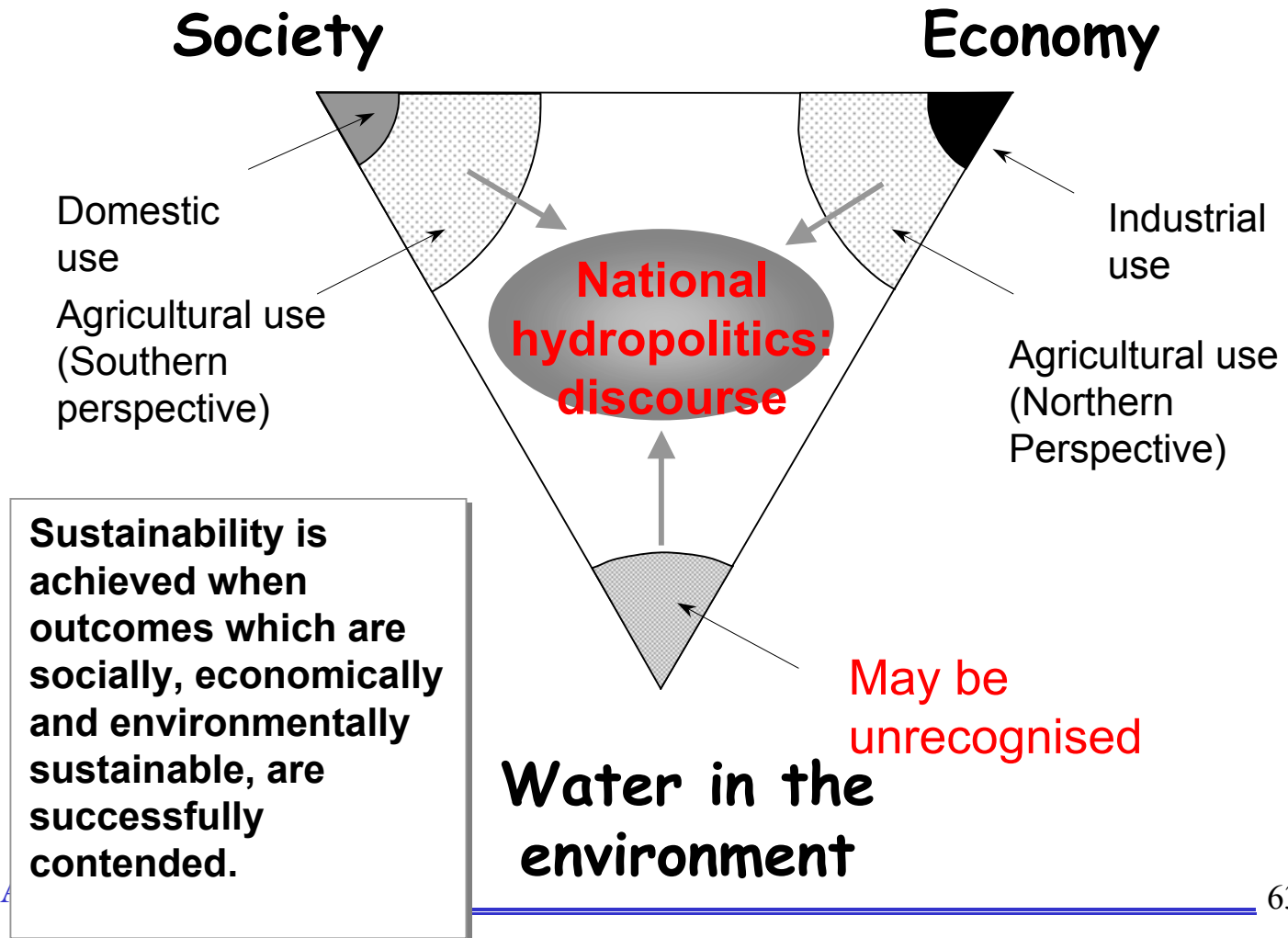
## Some trends and helpful theory

# Political economy/ecology

**‘Water flows uphill to money and power.’ Reisner 1984**

**‘Economics are fantasy: politics are real.’ Reisner**

# Discursive politics & sustainability- contending knowledge & contending interests



# Theory

**Cultural, social, political and environmental theory is of particular relevance to water policy studies.**



# Water & modernity theory

The **South** is still involved in its hydraulic mission

The trajectory of industrial modernity

**The hydraulic mission**

**Contentious discourse**

Trajectory of reflexive modernity in the **North**

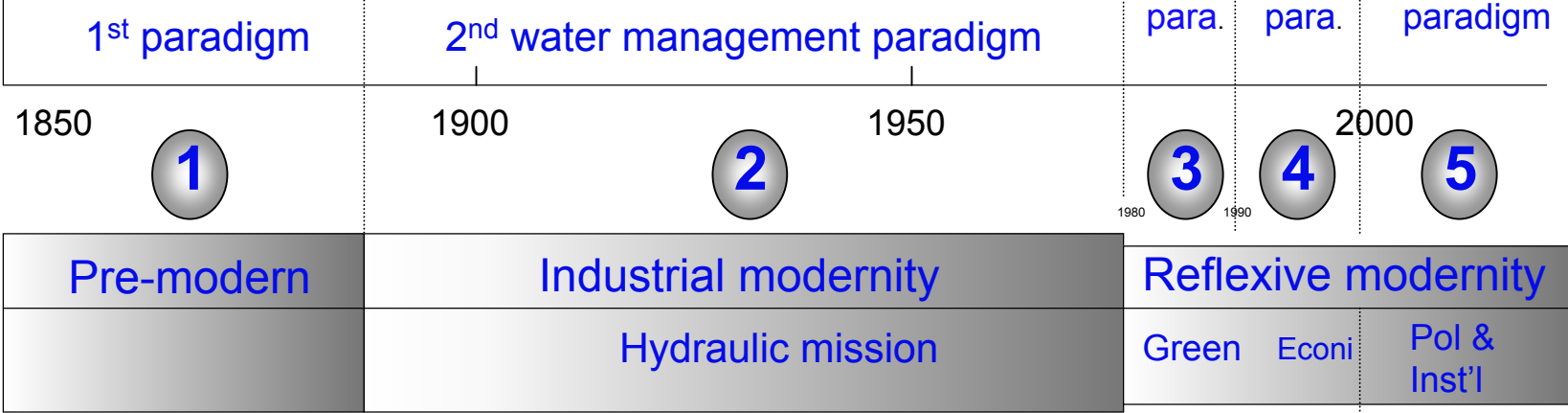
**Water use** in irrigation is a relevant indicator of the hydraulic mission's indicative trajectory

Modernity inspired by the Enlightenment, science, capitalism and the belief that Nature could be controlled

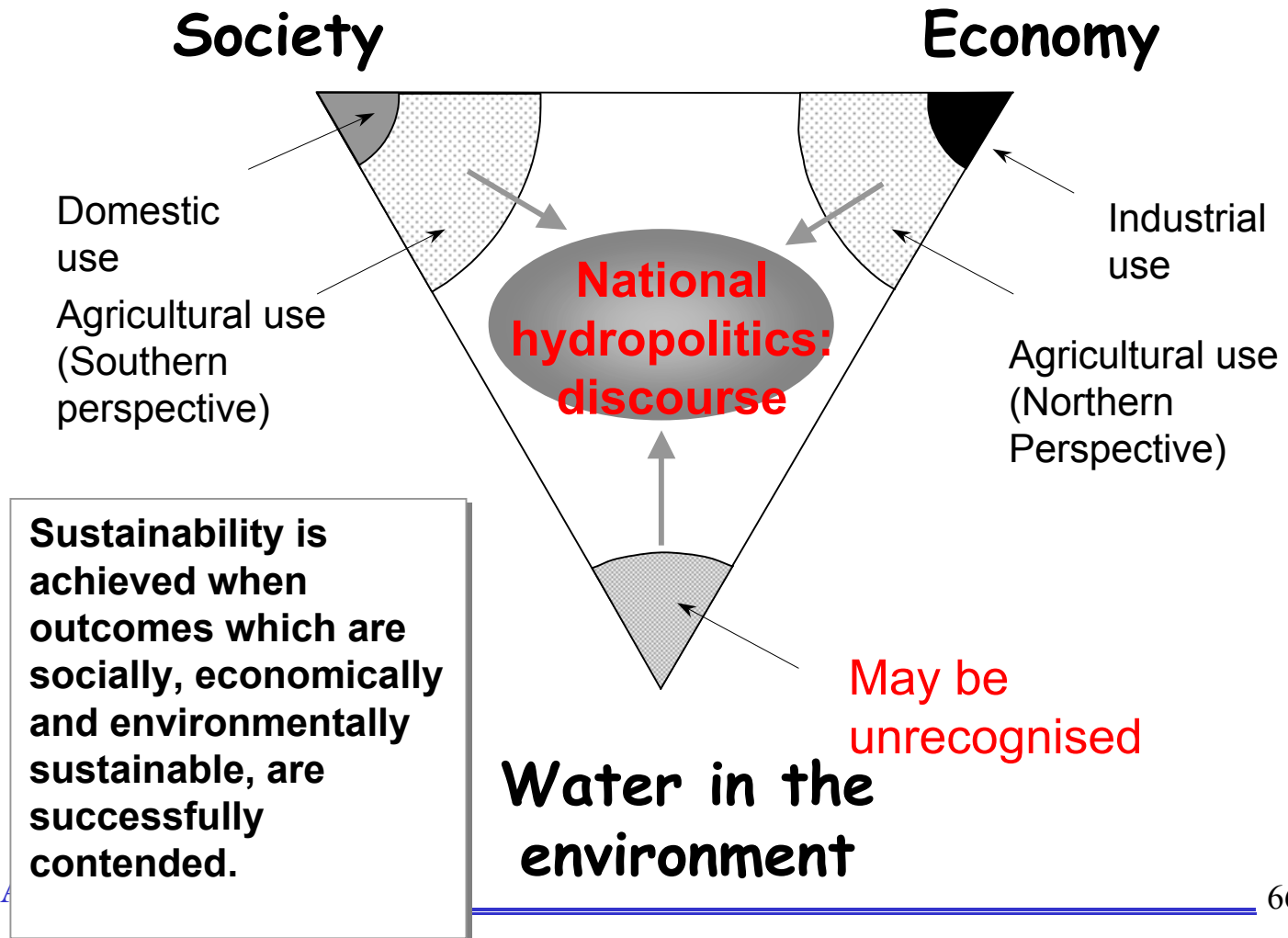
**CERTAINTY**

Green movement in the North

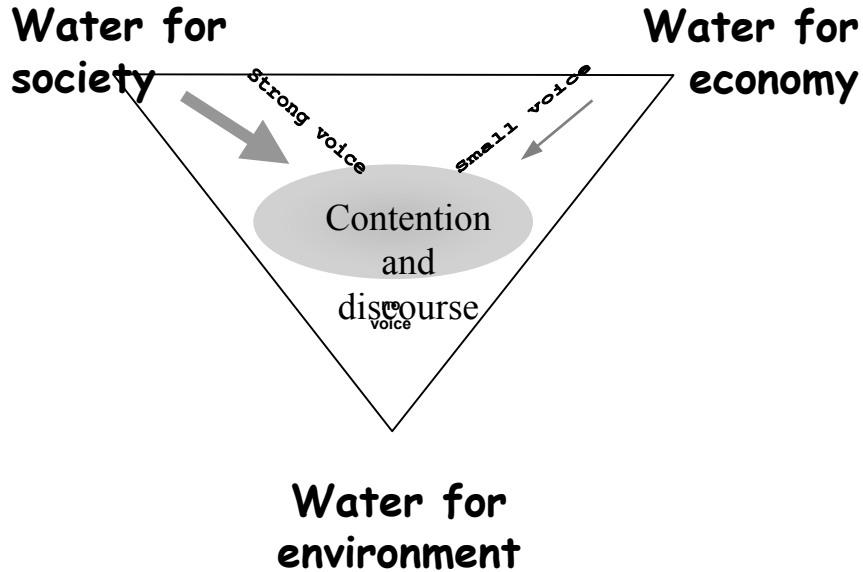
**UNCERTAINTY**



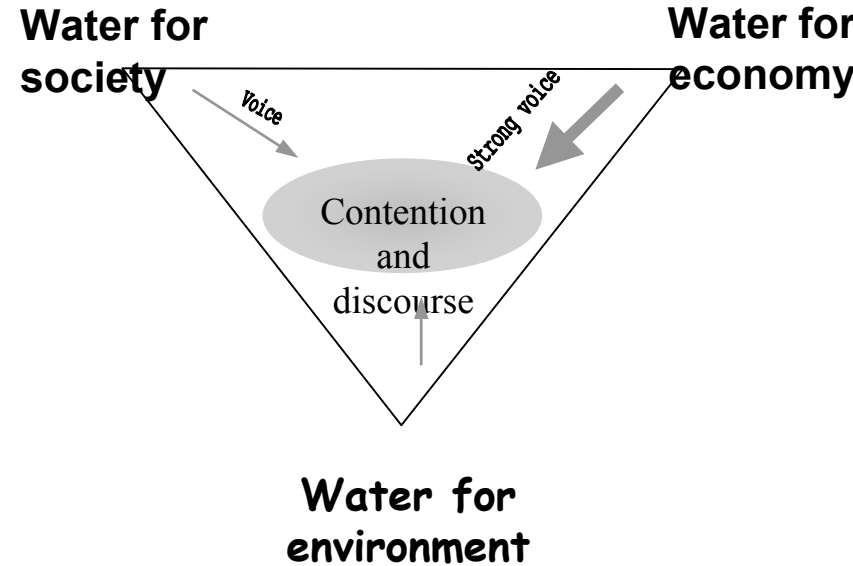
# Water & sustainability theory has three dimensions - discursive consequences



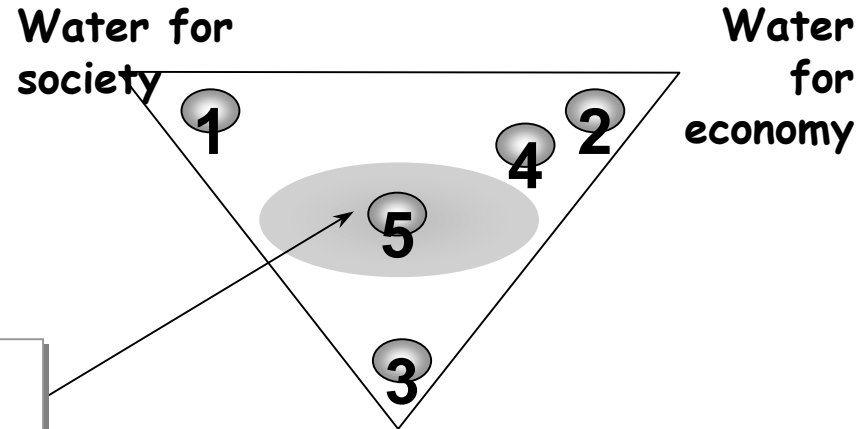
## Southern insider's view of MENA water resources



## Northern outsider's view of MENA water resources

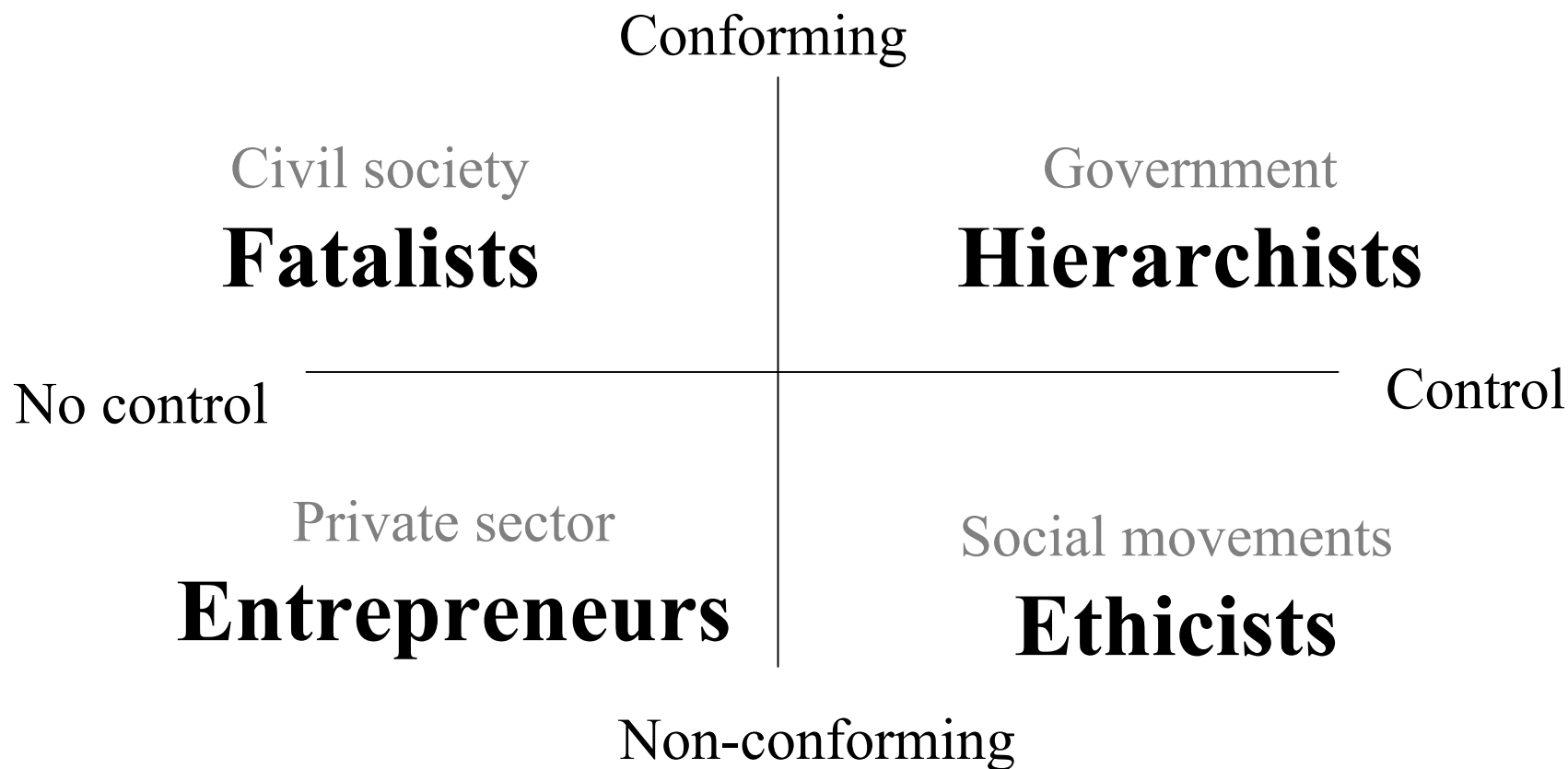


## The five water management paradigms and the sustainability triangle concept



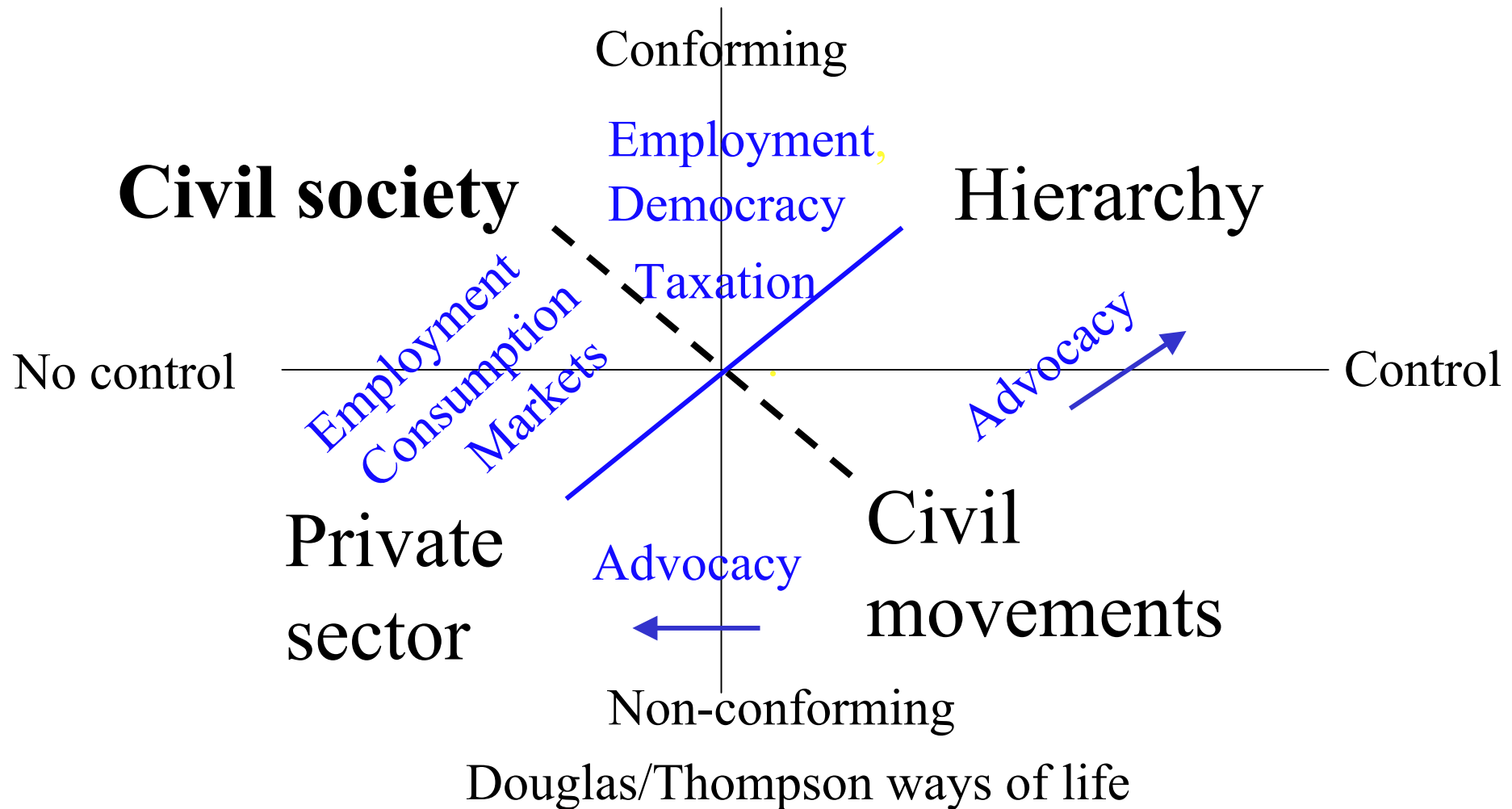
Water management has always been political. The fifth paradigm recognises it as such.

# Cultural theory - Douglas et al.



Douglas/Thompson - 'ways of life'

# Cultural theory - Douglas et al.





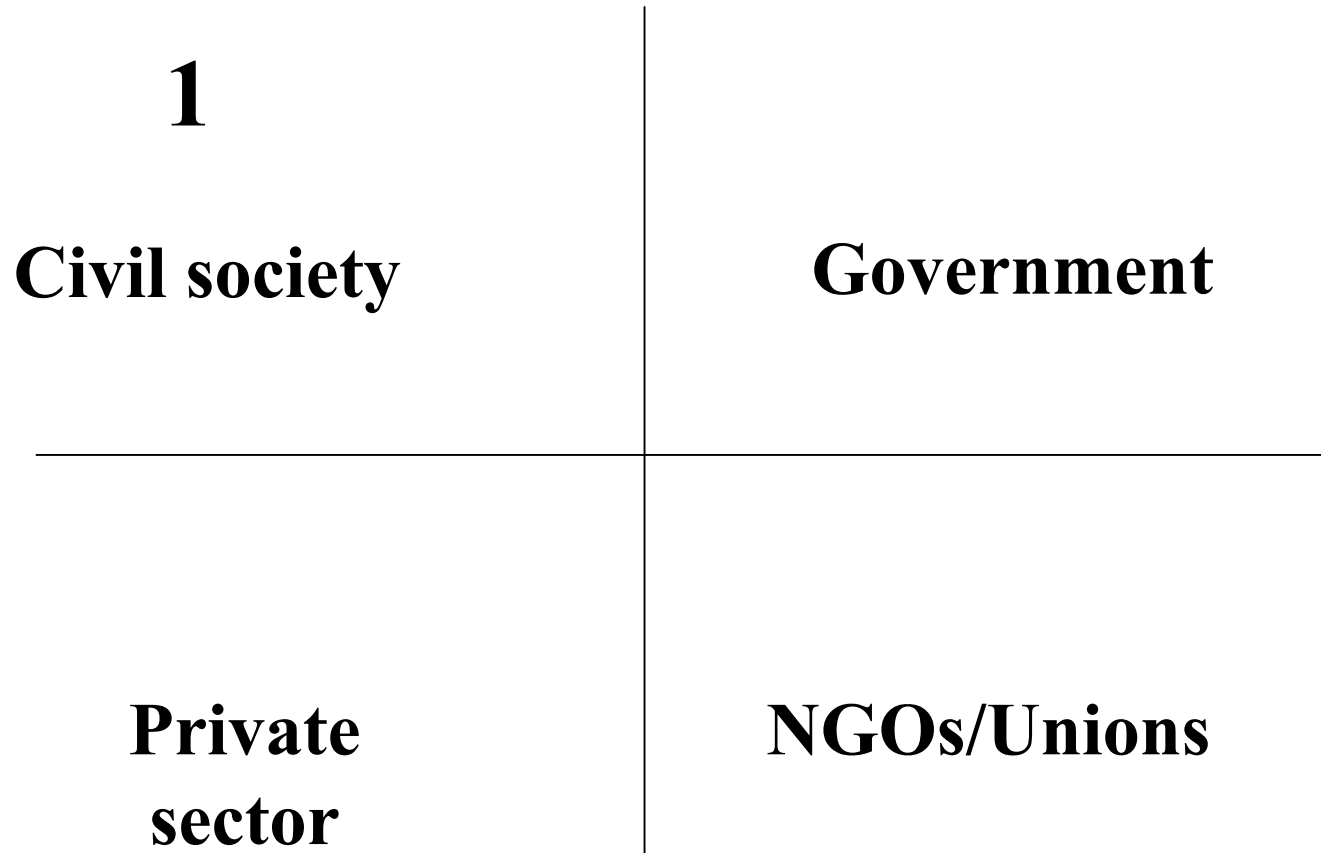
Douglas/Thompson - 'ways of life'

The policy-making contribution of the three contributing social solidarities on for example 'risk'.



Douglas/Thompson - 'ways of life'

# Mapping the five paradigms on to the social solidarities

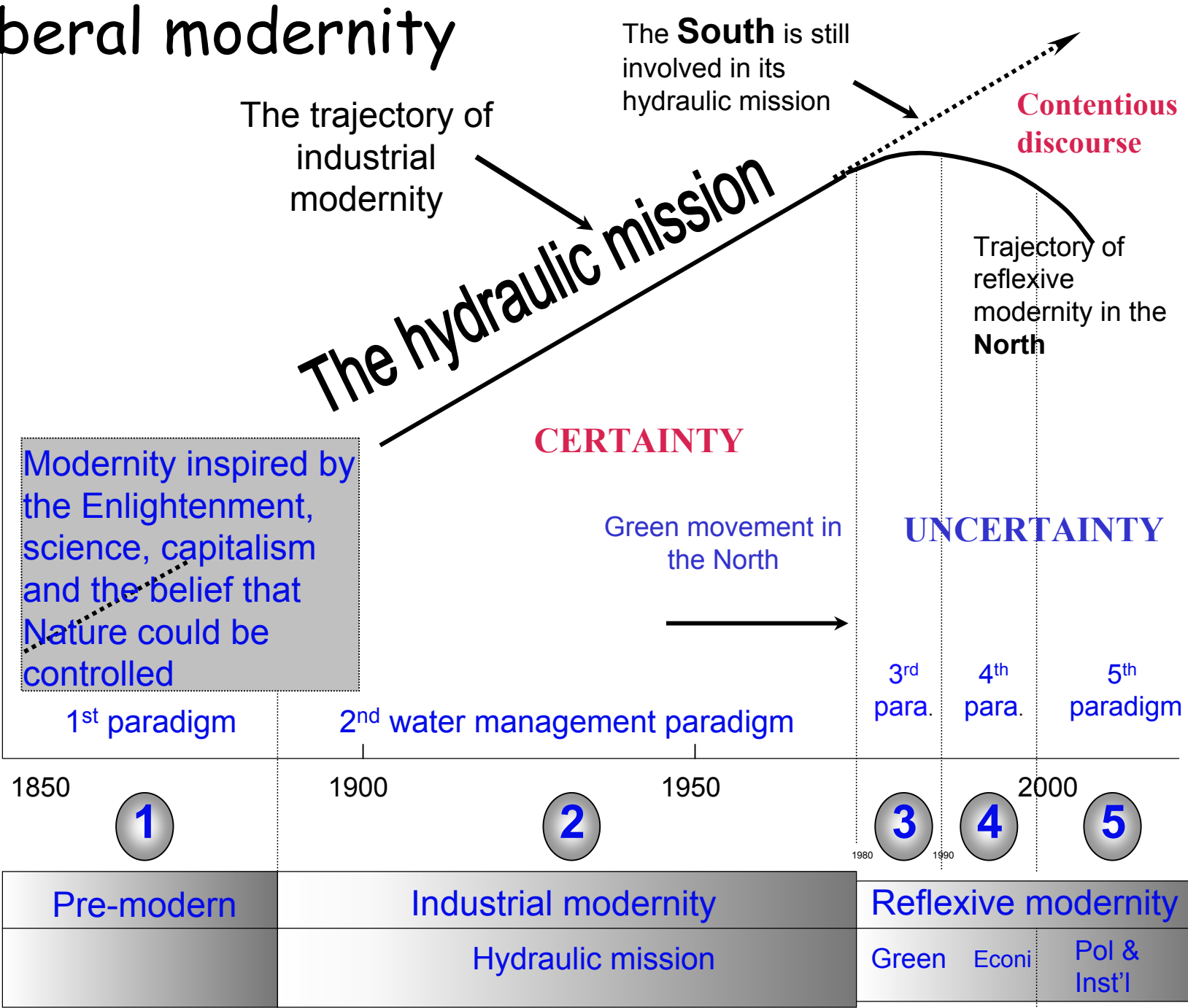


Douglas/Thompson - 'ways of life' & water reform  
paradigms



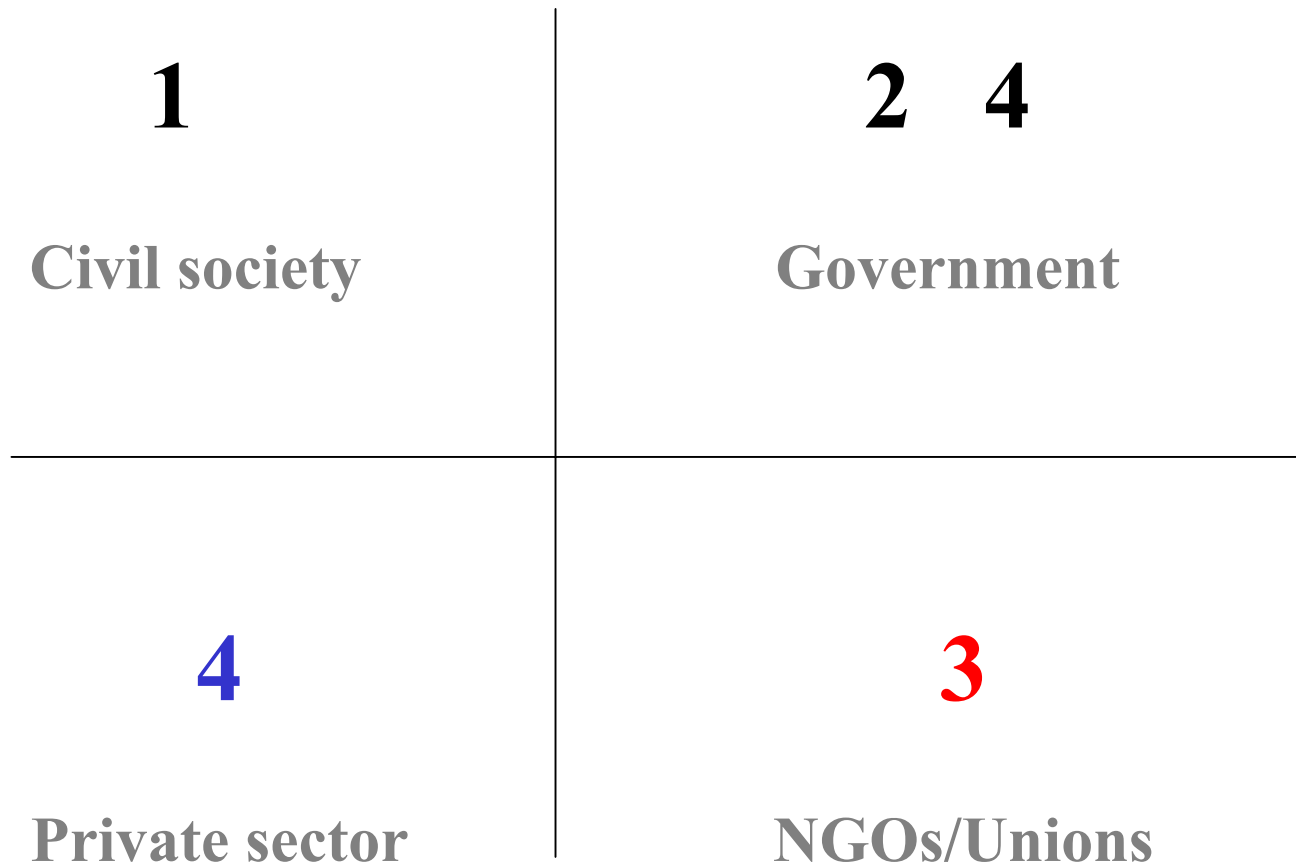
# Neo-liberal modernity

Water use in irrigation is a relevant indicator of the hydraulic mission's indicative trajectory

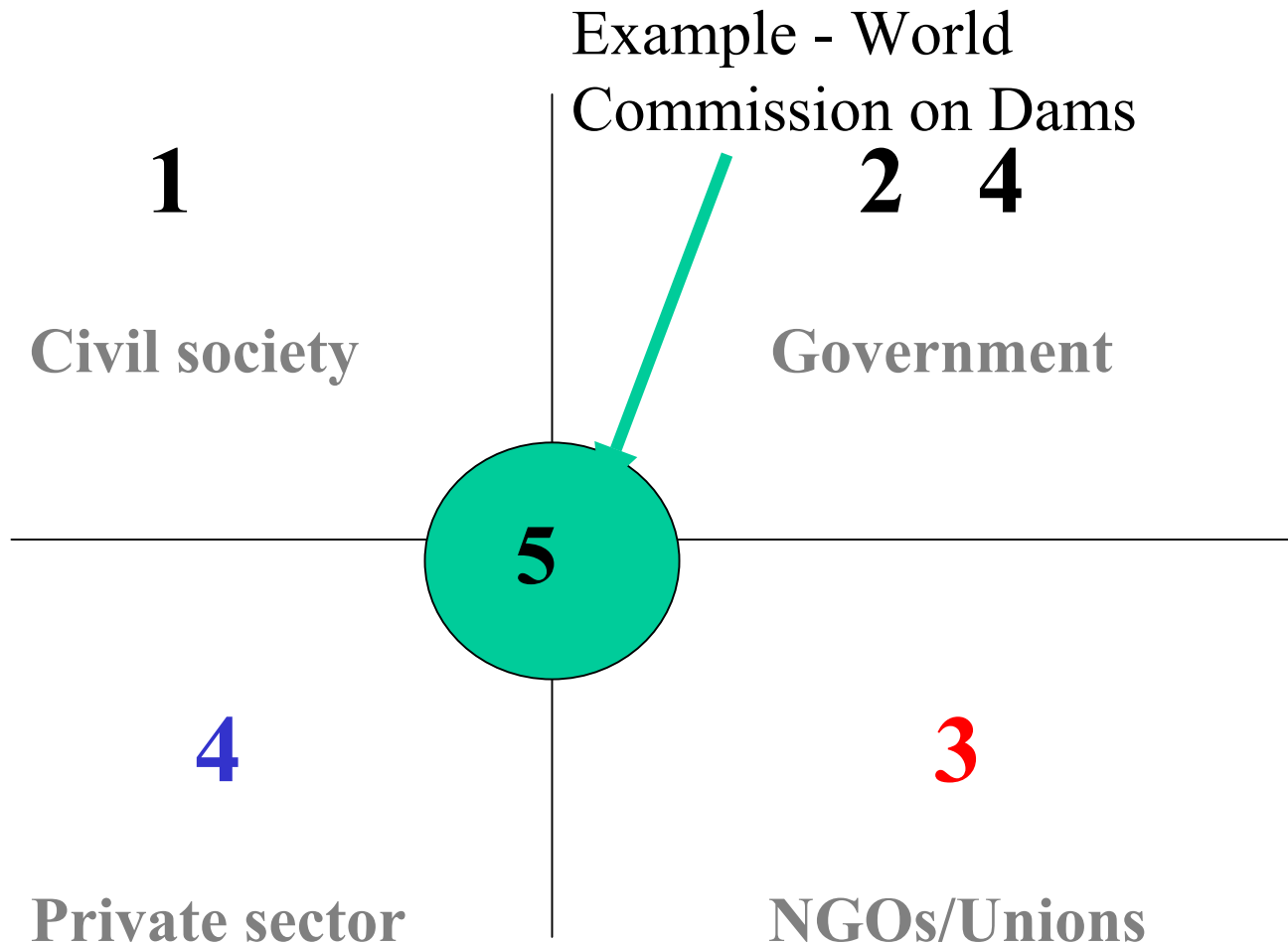




Douglas/Thompson - 'ways of life' & water reform  
paradigms



Douglas/Thompson - 'ways of life' & water reform  
paradigms



Douglas/Thompson - 'ways of life' & water reform  
paradigms

# Politics

‘Who gets what, when and how.’

Lasswell 1956

The ‘who’ is about politics;  
the ‘how’ is about governance  
Reform, regulation and adaptation  
are governance issues

# Political economy

**‘The second best works’**

Lipsey 1956

Having the governance capacities  
and  
the economic diversity and strength  
to implement the politically feasible  
are key to achieving water security  
and all other kinds of security.

Water, health, housing and education  
securities are linked.

In summary

Introducing reforms and regulation at the local and regional levels requires awareness of the what is economically and politically feasible.

Again beware hydro-centricity.

Adaptation is enabled by economic diversity and strength as well as by understanding the local situation.



A possible useful insight/message

More jobs per drop  
Ensure enough water  
'For everyone for ever'

Help us to understand the things that  
**should** be done - like **WDM**

And what **can** be done - the **politics**  
and especially

To **know the difference**

**Thank you**

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**Political stress reducing processes in the whole economy that impact water policy priorities and options and dwarf solutions within the water sector itself:**

**Political economy processes - supply solutions**

- 1 Virtual water **ameliorates** water scarcity
- 2 Expand the economy - **more jobs enables access** to virtual water
- 3 Diversify the economy; **more jobs in water efficient sectors re-allocates water**
- 4 Re-negotiate the international trading environment  
- **reduces** the negative impacts of **adverse terms of trade**

**Social policy processes - demand solutions**

- 5 Population policy - **reduces demand** or the rate of increase in demand
- 6 Nature of food consumption - e.g. healthy v. junk - **reduces demand**

## Engineering and agronomy - supply solutions

7 Expand rainfed area & production - **reduces demand on freshwater**

8 Expand irrigated area - **expensive & environmentally stressful**

## Engineering and agronomy - demand solutions

9 Improve irrigation efficiency - technical and economic/market and regulatory instruments - **reduce water demand**

10 Increase yields - **reduce water demand** with technical measures

11 Increase economic returns - and reduce water demands with **allocative efficiency measures**

11 Increase technical efficiency of water use in all sectors - **reduce water demand**

12 Increase proportion of water re-used - **improve water utilisation efficiency**

## Conclusion

The water sector is subordinate to the political economies in which it operates.

Virtual water in the water, food and trade nexus is a spectacular remedy that dwarfs those available to those working in the water sector to ameliorate the big water challenge.

Economic diversification, economic growth, job creation, population policies, crop yield increases etc are other, silent, but very important processes

More crop per drop,  
more jobs per drop,  
more care per drop

### **Economics inspired**

- technical/productive efficiency
- economic/allocative efficiency

### **Environment inspired**

- sustainability